Appendix C: Digital Infrastructure and Connectivity Reinvestment -Summary of High-Level Risks

Operational risks and issues have been identified and are and will continue to be managed through the appropriate RAID risk analysis and operational management.

The high-level risks associated with the ambition to reach 90% Gigabit Capable coverage within Worcestershire during 2027 have been identified as:

Risk	Mitigation
Failed Project	Significant market engagement has been undertaken by the
Gigabit	Council's team and have not just relied upon BDUK's engagement.
procurement /	The Council are only scoring 'Social Value' elements of the ITT
Supplier not	response. BDUK are expected to undertake due diligence on the
delivering	preferred suppliers proposed solution. The Council will work with the
	preferred supplier to support deployment in the county.
Commercial	Both financial and operational concerns do exist due to number of
operators not	suppliers in more built-up areas, these are being monitored and
completing /	discussed. Whilst we cannot control investment decisions of
delaying their	commercial operators or their financers, we can make
existing plans	Worcestershire and easy
Committing	The strategy being adopted to fully commit reinvestment funding,
reinvestment too	whilst delegating authority for detailed commitments later is
early / too late	expected to minimise risk and maximise value for money for any
	future specific reinvestment.
Increased gigabit	The Council's Digital Infrastructure and Connectivity team and
broadband	Highways are already working closely with the commercial operators
deployment means	and their agents to minimise impact on Worcestershire's Highways.
road closures /	Support of Local Members is requested to recognise road closures
traffic management	and traffic management are required in the short term for long term
/ new infrastructure	benefits to be recognised and that new infrastructure needs to be
deployed e.g.,	installed to achieve our 90% Gigabit Capable ambition and prepare
poles	for retirement of copper networks.
Lack of direct	BDUK are contracting directly with the preferred supplier, this
control on Project	reduces the ability of the Council to manage local priorities with the
Gigabit	supplier. Concerns also exist that BDUK may adjust their approach
	with suppliers to address either hitting the national target of 85% by
	2025 or prioritising delivery in other areas over Worcestershire to
	meet their political need. The Council are maintaining dialogue and
	relationships with BDUK to minimise these risks recognising political
	escalations may be required in future.
Subsidy Control /	BDUK have algorithms and strategies in place to increase
BDUK funding	commercial coverage, whilst this is sensible it is important to balance
restrictions	this against 'cost of delay', managing stakeholders expectations and
impacting on hard-	remaining pragmatic. The Council team will continue to work with
to-reach areas	communities and BDUK on sensitive areas to find solutions that
	minimise potential 'Subsidy control' issues.
Not using	Either BDUK request unallocated 'Underspend' be returned, there is
'Underspend' on	no mechanism/authorisation for the Council to use 'Underspend' on
broadband	improving broadband would mean a recalculation in the 'Project
improvements	Investment Ratio' that would mean a greater amount of 'Gainshare'
	(already received and to be received) would need to be returned to
	BDUK, it is therefore important until all Underspend is allocated an
	appropriate amount of Gainshare is retained as a 'risk pot'

The high-level risks associated with the Mobile Implementation Plan have been identified as:

Risk	Mitigation
MNOs / Ofcom not engaging to address local issues	All MNOs met with us following our assessments in 2017. MNOs face increasing challenges themselves; it is important Worcestershire continues our approach of working to support MNOs, not simply challenging for improvements. Undertaking the 'understanding coverage' phase only increases our ability to hold meaningful conversations with both MNOs and regulators.
Data collected becomes dated too quickly	Through market engagement we are exploring options with suppliers to inform our procurement strategy e.g., call-offs, crowdsourced data etc.
High levels of planning applications for masts get refused / suitable sites not available	Whilst MNOs and The Council seek to improve the mobile connectivity in the county, it is still not unusual for planning applications for new masts to be refused. The Council and Local Enterprise Partnership have arranged sessions with District Planning teams and the mobile industry to improve the quality of applications and for Planners to understand more about the process of locating and designing new mast sites.
Growing population / demand for data outstrips capacity	MNOs will design for the future but have investments to make across the UK and both capital and operational costs need to be considered against projected demand. The Council have included 'asks' within recent revisions of Local Development Plans for Developers to engage with MNOs. Part of our Mobile Infrastructure Plan includes dialogue with industry for what more can be done.
Worcestershire unable to leverage local assets / position as an attractive place to invest	The Digital Infrastructure and Connectivity team are working with the national Digital Connectivity Infrastructure Accelerator and local Streetlighting team to understand the potential for Council assets to be used to support mobile infrastructure deployment.
Benchmarking current coverage / engagement with MNO suggest significant further investments required	Progressing with the market engagement and 'understanding phase' only better informs the Council. Further work is required to understand other alternatives and appetite within Worcestershire for other approaches to infrastructure investment. Noting any substantial investment beyond what can be supported by 'reinvestment funding' will need to return to Cabinet to progress.
3G and 2G Switch offs commence / issues occur without adequate 4G & 5G coverage in place	Without 'understanding' the current position more fully we will not understand the size of this risk in Worcestershire. Whilst Ofcom and MNOs suggest they will not switch-off networks without adequate cover in place, locally we believe the 'quality of experience' of users is not what Ofcom and MNO coverage modelling believe it to be. Nor does the local team believe the 'Shared Rural Network' plan gives adequate confidence that 'not spots' in the county are recognised.